

# MANAGEMENT'S DISCUSSION AND ANALYSIS

This Management's Discussion and Analysis (MD&A) provides a narrative discussion outlining the financial results and operational changes for the third quarter ended September 30, 2018 for Great Lakes Pilotage Authority (the Authority). This discussion should be read with the unaudited interim financial statements for the period ended September 30, 2018, which have been prepared in accordance with the Treasury Board of Canada "Standard on Quarterly Financial Reports for Crown Corporations" and Internal Accounting Standard 34 – *Interim Financial Reporting* (IAS 34), and are presented in Canadian dollars. We also recommend that this information be read in conjunction with the Authority's annual financial statements and annual report for the year ended December 31, 2017. Financial results in the MD&A are rounded to the nearest thousand.

Management is responsible for the information presented in the unaudited interim financial statements and the MD&A. All references to "our" or "we" are references to management of the Authority. The Board of Directors, on the recommendation of its Audit Committee, approved the content of this MD&A and the unaudited interim financial statements.

### **MATERIALITY**

In assessing what information is to be provided in the MD&A, management applies the materiality principle as guidance for disclosure. Management considers information material if it is considered probable that its omission or misstatement would influence decisions that users make on the basis of financial information.

#### **FORWARD-LOOKING STATEMENTS**

The unaudited interim financial statements and the MD&A contain forward-looking statements that reflect management's expectations regarding the Authority's objectives, plans, strategies, future growth, results of operations, performance, and business prospects and opportunities. Forward-looking statements are typically identified by words or phrases such as "plans", "anticipates", "expects", "believes", "estimates", "intends" and other similar expressions. These forward-looking statements are not facts, but only estimates regarding future results. These estimates are based on certain factors or assumptions regarding expected growth, results of operations, performance, business prospects and opportunities (assumptions). While management considers these assumptions to be reasonable based on available information, they may prove to be incorrect. These estimates of future results are subject to a number of risks, uncertainties and other factors that could cause actual results to differ materially from what the Authority expects.

# **DESCRIPTION OF THE OPERATIONS AND OBJECTIVES**

Pursuant to the *Pilotage Act*, the Authority has a mandate to operate in the interest of safety, a marine pilotage service in all Canadian waters in the Provinces of Ontario, Manitoba and in Quebec south of the northern entrance to the St. Lambert Lock. Services are provided through the performance of pilotage assignments on those vessels entering the region which are subject to compulsory pilotage by pilots employed by the Authority.

The Authority must co-ordinate its efforts and operations with a number of organizations such as The St. Lawrence Seaway Management Corporation and the United States St. Lawrence Seaway Development

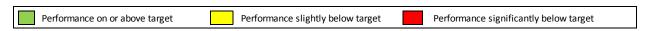
Corporation, who operates the lock facilities, and maintain traffic control systems within the Region; the Canadian Coast Guard, who provides aids to navigation and the United States Coast Guard, who are responsible for the United States pilotage matters in international waters.

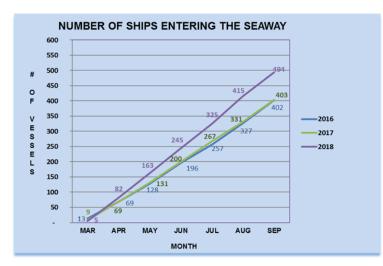
The Authority has the responsibility to provide the pilotage services within a commercially-oriented framework directed toward achieving and maintaining financial self-sufficiency at the least cost to the user. It must also be responsive to the Government's environmental, social and economic policies.

### SIGNIFICANT CHANGES AND BUSINESS DEVELOPMENTS

STRATEGIC PERFORMANCE INDICATORS		Sep-18 YTD TARGET	2018 TARGET	Sep-18 YTD ACTUAL	2018 FY FORECAST
1 - CONT	TINUED FOCUS ON PROVIDING SAFE PILOTAGE SERVICES				
1-1	Number of major marine incidents	0	0	0	0
1-2a	Number of minor marine incidents	5	8	7	8
1-2b	As a % of incident free assignments	99.9%	99.9%	99.9%	99.9%
2 - CONT	TINUED FOCUS ON PROVIDING RELIABLE PILOTAGE SERVICES				
2-1a	Number of vessel delays due to shortage of pilots (hours)	600	1,000	1,698	2,700
2-1b	Number of vessel delays due to shortage of pilots	80	125	114	300
3 - CONT	TINUED FOCUS ON IMPROVING THE AUTHORITY'S FINANCIAL SELF-SU	FFICIENCY			
3-1	Net Income (in millions)	\$0.5	\$0.6	\$1.1	\$0.7

	OPERATIONAL PERFORMANCE INDICATORS	Sep-18 YTD TARGET	2018 TARGET	Sep-18 YTD ACTUAL	2018 FY FORECAST
1 - CONT	INUED FOCUS ON PROVIDING SAFE PILOTAGE SERVICES				
1-3	Number of audited Canadian vessel transits	889	1,334	1,393	1,600
1-4	Certificate holder monitoring - up-to-date	YES	YES	YES	YES
2 - CONT	INUED FOCUS ON PROVIDING RELIABLE PILOTAGE SERVICES				
2-2a	Number of new apprentice pilots recruited for 2018	6	6	7	11
2-2b	Number of new pilots trained and retained	4	6	6	8
3 - CON1	TINUED FOCUS ON IMPROVING THE AUTHORITY'S FINANCIAL SELF-SU	FFICIENCY			
3-2	Cost per assignment	N/A	\$4,096	N/A	\$4,096
3-3	% of assignments on overtime	18.3%	15.0%	25.7%	25.0%
4 - TARIF	F AMENDMENTS				
4-1a	Approval of planned tariffs (net % increase)	4.15%	4.15%	2.95%	2.95%
4-1b	Approval of tariffs before the start of the navigation season	YES	YES	YES	YES





## **TRAFFIC**

During the third quarter, 249 vessels entered the Great Lakes system for a year-to-date total of 494, compared to 203 vessels and 403 year-to-date in 2017. The 28.8% increase in traffic was driven mainly by high levels of aluminum/steel imports and tankers.

In reviewing the budget assumptions made in May 2017 for fiscal 2018, the Authority believes the year-to-date increase in assignments will be maintained with a year-to-go forecast

similar to 2017. As such, the Authority expects the number of assignments to be approximately 18% higher than budget and approximately 10% higher than actual assignments for 2017.



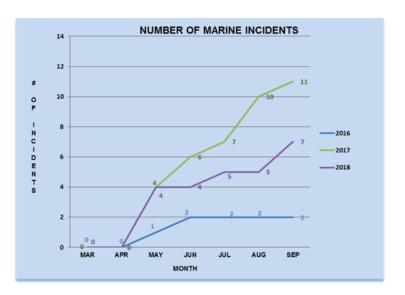
	Actual / Forecast	Budget		Actual	
Number of Assignments	2018	2018	Var %	2017	Var %
Year-to-date	5,657	4,391	28.8%	4,889	15.7%
Year-to-go	2,708	2,688	0.7%	2,747	-1.4%
TOTAL	8,365	7,079	18.2%	7,636	9.5%

<sup>\*</sup> The Authority operates in the St. Lawrence Seaway. The Seaway usually closes in late December due to winter weather conditions and reopens in late March.

### **CONTINUED FOCUS ON PROVIDING SAFE PILOTAGE SERVICES**

#### **Marine Incidents**

Navigational safety on the Great Lakes is the primary objective of the Authority and its pilotage system. The Authority continually evaluates its operations and makes every effort to introduce improvements for ensuring that employees work in a safe environment and that all vessel passages are safe and secure. In the third quarter of 2018, there were three minor marine incidents (seven, year to date) compared to five (11 year to date) in 2017, and no major marine incidents.



# **Canadian Vessel Transit Monitoring and Certificate Holder Monitoring**

In response to the long-standing practice of exempting Canadian ships from compulsory pilotage, the Authority introduced a requirement that all Canadian officers intending to perform pilotage duties on the Great Lakes hold a valid pilotage certificate issued by the Authority. The *Great Lakes Pilotage Regulations* were amended in 2011 to reflect this requirement. To properly administer this program and manage the its risks, the Authority was given the task of monitoring pilotage certificate holders to ensure they maintain the requirements set out in its Regulations on medical fitness, qualifications, and navigation experience in the compulsory pilotage area covered in their certificate. The Authority must also monitor Canadian vessels transiting the Great Lakes to ensure that any vessel subject to compulsory pilotage is under the conduct of a valid certificate holder whenever the service of a pilot is not requested.

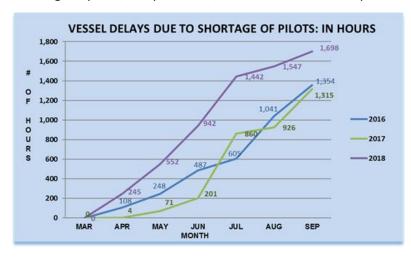
During the third quarter of 2018, the Authority continually monitored pilotage certificate holders to ensure that all requirements were maintained, to communicate with those holders not maintaining the requirements, to suspend certificates, and to cancel certificates when deemed appropriate.

During the third quarter of 2018, the Authority randomly monitored 551 Canadian vessel transits, 1,393 vessel transits year-to-date, and concluded that all ships were under the conduct of a valid certificate holder when the service of a pilot was not requested.

#### CONTINUED FOCUS ON PROVIDING RELIABLE PILOTAGE SERVICES

# **Delays to Vessels**

The Authority continues to focus its attention on reducing vessel delay hours attributable to pilot shortages as an objective of its 2018 navigation season in a manner that does not materially affect its fiscal responsibilities. For the third quarter, the Authority recorded 1,698 hours in vessel delays due to a shortage of pilots, compared to 1,315 hours for the same period in 2017.





Even with the year-to-date increase in full-time equivalent pilots to 56.2 from 55.0 in 2017, the 28.8% increase in traffic vs. budget will likely lead to vessel delay hours of approximately 2,700, similar to 2017. The Authority will continue to work with the industry to find the least costly alternatives when vessel delays cannot be avoided.

# **Recruitment, Training, and Retention of Apprentice Pilots**

Through its Enterprise Risk Management assessment, the Authority continues to view pilot succession planning as crucial since an additional 17 pilots are expected to retire in the next five years. To properly mitigate this risk, the Authority continues to plan for a high level of pilot recruitment and training.

The Authority continues to use its Apprentice Pilot Training Program effectively. During the third quarter, the Authority had three apprentice pilots licensed (six newly licensed pilots, year to date). As of September 30, 2018, six additional apprentice pilots were still in training with the expectation that two of them would be licensed before the end of the 2018 navigation season. Four more apprentice pilots will begin training in the 4th quarter.

#### CONTINUED FOCUS ON IMPROVING THE AUTHORITY'S FINANCIAL SELF-SUFFICIENCY

The Authority reported a profit of \$0.6 million for the third quarter, resulting in a year-to-date surplus of \$1.1 million. This compares to a \$1.6 million profit for the third quarter and year-to-date surplus of \$1.3 million in 2017. Third quarter profits were mainly driven by a 28.8% increase in traffic vs. budget (a 15.7% increase year over year).

The following table illustrates the Authority's performance for the third quarter of 2018, compared to the same period in 2017.

In millions	3 months ended Sept 30 2018	3 months ended Sept 30 2017	Change	%	YTD Sept 30 2018	YTD Sept 30 2017	Change	%	Explanation of change
Revenue	\$ 11.3	\$ 10.0	\$ 1.3	13.0%	\$ 22.7	\$ 19.1	\$ 3.6	18.8%	Increase mainly driven by a 15.7 % net increase in assignments and 2.95% increase in 2018 tariffs as well as the 2017 tariff increase only taking effect in early June 2017.
Operating costs	10.3	8.0	(2.3)	-28.8%	20.5	16.5	(4.0)	-24.2%	Increase mainly driven by an overall 16% increase in assignments resulting in additional pilot overtime, travel expenses, and pilot boat charges.
Administrative costs	0.4	0.4	1	0.0%	1.1	1.3	0.2		No single item is materially different from 2017 results.
Profit (loss)	\$ 0.6	\$ 1.6	\$ (1.0)	-62.5%	\$ 1.1	\$ 1.3	\$ (0.2)	15.4%	
Other comprehensive income (loss)	-	-	-	0.0%	-	-	-	0.0%	
Comprehensive profit (loss)	\$ 0.6	\$ 1.6	\$ (1.0)	-62.5%	\$ 1.1	\$ 1.3	\$ (0.2)	15.4%	

While management expects forecasted traffic for 2018 to be 18.2% higher than budgeted, the budgeted surplus will remain at \$0.7 million, with increased revenue offset by costs associated with additional apprentice pilot training and increased pilot compensation to minimize vessel delays caused by the significant increase in traffic.



# **Cash flow**

The Authority posted a cash balance of \$1.4 million and a short-term investments balance of \$5.2 million at the end of the third quarter in 2018 compared to the \$1.3 million cash balance and \$3.2 million in short-term investments balance for the same period last year. The Authority did not use its \$3.0 million line of credit in the third quarter, and, based on the current financial forecast, does not anticipate requiring these available funds for the remainder of 2018.

# **GOVERNANCE AND ACCOUNTABILITY**

#### **Board of Directors**

As of September 30, 2018, the Board of Directors consists of the Chair of the Board of Directors and six (6) directors appointed by the Government of Canada. One Board member's term will

expire in October 2018. Of the seven directors, five are women and two are men. The Board is responsible for overseeing the strategic direction and management of the Authority, and reports on the Authority's operations to Parliament through the Honorable Marc Garneau, Minister of Transport.

# **Board Meetings**

During the third quarter of 2018, two (2) Board meetings and two (2) committee meetings were held. The attendance rate of Board members at these meetings was 100 per cent. Cumulative fees paid to Board members during the third quarter totaled \$45,000 (\$30,250 third quarter 2017).

# **Travel, Hospitality and Conference Expenses**

THE FOLLOWING TRAVEL, HOSPITALITY AND CONFERENCE EXPENSES WERE SUBMITTED DURING THE THIRD QUARTER OF 2018 AND YTD:							
	3 months ended September 30, Sep 2018		YTD September 30, 2018				
Ms. Danièle Dion							
Chairperson of the Board	\$	515	\$	8,863			
Mr. Robert Lemire							
Chief Executive Officer	\$	6,552	\$	22,830			
Board of Directors (5 members)	\$	5,665	\$	17,941			
Senior Management (2 members)	\$	4,491	\$	38,997			
TOTAL	\$	17,224	\$	88,632			

### **ACCESS TO INFORMATION AND PRIVACY**

The Authority strongly believes that openness and transparency are the starting point in building a trusted relationship with its customers, its partners and with the public in general. As such, the Authority is committed to responding to information requests from the public, the media and all those interested in the Authority's operations in a timely fashion. During the third quarter of 2018, the Authority did not receive any new request and there were no outstanding requests at quarter end.

### **PROMOTION OF OFFICIAL LANGUAGES**

The Authority complies with the *Official Languages Act* and is proud to offer its services in both official languages. In the third quarter, no complaints were filed against the Authority to the Commissioner of Official Languages regarding our responsibility to offer bilingual services.

#### **LABOUR RELATIONS**

### **Public Service Alliance of Canada (PSAC)**

The agreement expired on June 30<sup>th</sup>, 2016. PSAC represents the dispatchers and clerical office staff. Both parties met in in the summer of 2018 to present their initial demands and subsequent meeting are planned for the fourth quarter.

Corporation of Professional Great Lakes Pilots, Corporation of the Upper St. Lawrence Pilots, The Pilots' Corporation – Lake Ontario and Harbours, *Corporation des Pilotes du Fleuve et de la Voie maritime du Saint-Laurent* 

The four agreements expired on March 31st, 2017. During the third quarter of 2018, the Authority has ratified two (2) of the four (4) collective agreements of the pilot groups. Negotiations for the other two (2) pilot groups will begin in the fourth quarter of 2018 and the start of 2019.

#### INTERNAL CONTROLS AND PROCEDURES

During the third quarter of 2018, there were no changes in internal controls over financial reporting that have materially affected, or are reasonably likely to materially affect, the Authority's internal controls over financial reporting.

#### **RISKS AND RISK MANAGEMENT**

The Authority's management considers risks and opportunities at all levels of decision making, and it has implemented an enterprise risk management (ERM) approach. A description of the Authority's risks is provided in the Governance Review section of the 2017 Annual Report.

It is of management's opinion that there are no changes to the strategic or to the operational risks in the third quarter or anticipated for the remainder of 2018 that could have a material impact on the Authority's finances, reputation and operations.

#### **CONTRACTUAL OBLIGATIONS AND COMMITMENTS**

Contractual obligations and commitments were explained in Note 16 – *Commitments* of the 2017 Audited Financial Statements. There are no material changes to the contractual obligations and commitments during the third quarter of 2018.

#### **RELATED PARTY TRANSACTIONS**

The Authority has a variety of transactions with related parties in the normal course of business. These transactions are not materially different from what was reported in Note 15 – *Related Party Transactions* of the 2017 Audited Financial Statements.

### **CONTINGENT LIABILITIES**

It is of management's opinion that there are no contingent liabilities in the third quarter or anticipated for the remainder of 2018 that could have a material impact on the Authority's finances.

# **SUBSEQUENT EVENTS**

It is of management's opinion that there are no material events subsequent to the end of the third quarter that have not been reflected in the quarterly statements.

# **CRITICAL ACCOUNTING ESTIMATES AND JUDGMENTS**

Critical accounting estimates and judgments are described in Note 5 – *Critical accounting estimates and judgments* of the unaudited interim third quarter financial statements ended September 30, 2018. It is of management's opinion that there are no changes in underlying its estimates used in the preparation of the third quarter financial statements that have a significant impact on the third quarter results.

#### **ACCOUNTING PRONOUNCEMENTS**

The Authority's unaudited interim third quarter financial statements ended September 30, 2018 includes a complete discussion of the impact on the Authority of pronouncements issued by the Internal Accounting Standards Board (IASB) or the IFRS Interpretations Committee that were mandatory for accounting periods beginning on January 1, 2014. This impact along with discussions on proposed standards not yet in effect are described in Note 3 – *Accounting Standards* of the unaudited interim third quarter financial statements ended September 30, 2018.

# **APPROPRIATIONS**

Since 1998, the Authority is prohibited from receiving Parliamentary appropriations as per section 36.01 of the Pilotage Act. The Authority is financially self-sufficient and regularly endorses a strategy that will ensure this strategic goal remains among the highest priority.

202 Pitt Street, 2<sup>nd</sup> floor

Cornwall, Ontario K6H 5R9

# **UNAUDITED FINANCIAL STATEMENTS**

**Quarterly Results** 

Nine months to September 30, 2018

# **Statement of Management Responsibility:**

Management is responsible for the preparation and fair presentation of these quarterly financial statements in accordance with the Treasury Board of Canada Standard on Quarterly Financial Reports for Crown Corporations and for such internal controls as management determines is necessary to enable the preparation of quarterly financial statements that are free from material misstatement. Management is also responsible for ensuring all other information in this quarterly financial report is consistent, where appropriate, with the quarterly financial statements.

Based on our knowledge, these unaudited quarterly financial statements present fairly, in all material respects, the financial position, results of the operations and cash flows of the corporation, as at the date of and for the periods presented in the quarterly financial statements.

Robert Lemire, CPA, CA Chief Executive Officer

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Cornwall, Ontario November 22<sup>nd</sup>, 2018 Stéphane Bissonnette, CPA, CA Chief Financial Officer

Stephane BISS connette

Statement of Financial Position (in thousands)

# **Unaudited**

	Septen	nber 30, 2018	December 31, 20		
ASSETS					
Current					
Cash and cash equivalents	\$	1,383	\$	4,723	
Investments		5,223		3,664	
Accounts receivable		3,517		4,051	
Prepaids		23		18	
		10,146		12,456	
Non-current					
Property and equipment		593		589	
Intangible assets		270		333	
	\$	11,009	\$	13,378	
LIABILITIES					
Current					
Accrued salaries and benefits	\$	7,434	\$	10,724	
Other accounts payable and accrued charges		819		728	
Employee benefits		14		325	
		8,267		11,777	
Non-current					
Deferred Lease Inducement		41		47	
Employee benefits		2,423		2,402	
		10,731		14,226	
EQUITY					
Accumulated surplus (deficit)		278		(848)	
	\$	11,009	\$	13,378	

Statement of Operations and Comprehensive Income (in thousands)

# **Unaudited**

	3 months ended Sept 30, 2018		Year to date Sept 30, 2018			nths ended t 30, 2017	Year to date Sept 30, 2017		
Revenues				_	-				
Pilotage charges	\$	11,210	\$	22,634	\$	10,018	\$	19,071	
Dispatching and Pilot boat income		21		38		19		38	
Pilot Transfer Cost Recovery		-		-		-		-	
Interest and other income		21		62		3		22	
		11,252		22,734		10,040		19,131	
Expenses									
Pilots' salaries and benefits		8,128		15,438		6,039		11,901	
Transportation and travel		1,087		2,205		977		1,979	
Pilot boat services		483		1,024		450		897	
Operation staff salaries and benefits		350		923		386		981	
Administration staff salaries and benefits		254		701		216		705	
Pilot transfer services		104		208		104		198	
Amortization and depreciation		84		198		58		170	
Professional and special services		44		188		45		256	
Communications		42		91		43		95	
Utilities, materials and supplies		40		132		41		183	
Rentals		20		61		19		64	
Repairs and maintenance		15		34		11		54	
Purchased dispatching services		12		25		11		25	
Pilot laptop and navigation software		10		65		9		51	
Pilot training and recruiting costs		6		306		6		238	
Interest and bank charges		3		9		10		54	
		10,682		21,608		8,425		17,851	
Profit (loss) for the period	\$	570	\$	1,126	\$	1,615	\$	1,280	
Other Comprehensive Income Items that will not be reclassified to net results Actuarial gain (loss) on employee benefits		-		-		-		-	
Comprehensive income (loss) for the period	\$	570	\$	1,126	\$	1,615	\$	1,280	

Statement of Changes in Equity (in thousands)

# **Unaudited**

	3 months ended Sept 30, 2018		Year to date Sept 30, 2018		3 months ended Sept 30, 2017		Year to date Sept 30, 2017	
Accumulated deficit, beginning of period	\$	(292)	\$	(848)	\$	(1,969)	\$	(1,634)
Profit (loss) for the period		570		1,126		1,615		1,280
Other Comprehensive income (loss) for the period		<u>-</u>						
Total comprehensive income (loss) for the period		570		1,126		1,615		1,280
Accumulated surplus (deficit), end of period	\$	278	\$	278	\$	(354)	\$	(354)

Statement of Cash Flows (in thousands)

# **Unaudited**

	iths ended 30, 2018		Year to date Sept 30, 2018		3 months ended Sept 30, 2017		r to date 30, 2017
Operating activities	 	·					
Profit (loss) for the period	\$ 570	\$	1,126	\$	1,615	\$	1,280
Adjustments to determine net cash (used in) provided							
by operating activities:							
Employee benefits	(56)		(290)		28		(338)
Amortization and depreciation	84		198		58		170
Amortization of deferred leasehold inducements	(2)		(6)		(2)		(6)
Changes in non-cash working capital items:							
Decrease (increase) in accounts receivable	1,063		534		635		530
Decrease (increase) in prepaids	13		(6)		18		(13)
Increase (decrease) in accrued salaries							
and benefits	3,404		(3,290)		2,329		(3,899)
Increase (decrease) in other accounts							
payable and accrued charges	 (24)		91		75		233
Net cash (used in) provided by operating activities	 5,052		(1,643)		4,756		(2,043)
Investing activities							
Disposal of investments	-		3,664		-		697
Purchase of investments	(5,223)		(5,223)		(3,202)		(3,202)
Acquisition of property and equipment							
and intangible assets	 -	-	(138)		(4)		( 552)
Net cash (used in) provided by investing activities	(5 223)		(1 697)		(3,206)		(3,057)
Cash and cash equivalents (Bank indebtedness)							
Net Increase (decrease) in cash during							
the period	(171)		(3,340)		1,550		(5,100)
Balance, beginning of period	1,554		4,723		(252)		6,398
Balance (bank indebtedness), end of period	\$ 1,383	\$	1,383	\$	1,298	\$	1,298
Represented by:							
Cash (bank indebtedness)	\$ 1,383	\$	1,383	\$	1,298	\$	1,298
<u>Supplemental information</u>							
Interest paid during the period	\$ -	\$		\$		\$	7

# **Notes to the Unaudited Financial Statements**

# 1. Authority and objectives

The Great Lakes Pilotage Authority, Ltd. (The Authority) was established in February 1972 pursuant to the *Pilotage Act*, incorporated as a limited company in May 1972, and was continued under the *Canada Business Corporations Act*. Until October 1st, 1998, it operated under the name of Great Lakes Pilotage Authority, Ltd. and was a subsidiary of the St. Lawrence Seaway Authority. Pursuant to the *Canada Marine Act*, which received Royal Assent on June 11, 1998, the name of the Authority was changed to Great Lakes Pilotage Authority and the Authority was deemed to have been established under subsection 3(1) of the *Pilotage Act*. The Authority is a Crown corporation listed in Schedule III, Part I of the *Financial Administration Act*.

The objectives of the Authority are to establish, operate, maintain and administer a safe and efficient pilotage service within designated Canadian waters.

In July 2015, the Authority was issued a directive (P.C. 2015-1114) pursuant to section 89 of the *Financial Administration Act* to align its travel, hospitality, conference and event expenditure policies, guidelines and practices with Treasury Board policies, directives and related instruments on travel, hospitality, conference and event expenditures in a manner that is consistent with its legal obligations, and to report on the implementation of this directive in the Authority's next corporate plan.

The Authority has compared and revised its directive on travel expenses with the Treasury Board directives and related instruments on travel, hospitality, conference and event expenditures. As a result of this exercise, the Authority confirms that the requirements of the directive have been met since March 2016.

The Authority is exempt from any income taxes.

The principal registered address and records office of the Authority are located at 202 Pitt Street, 2nd floor, Cornwall, Ontario.

# Regulation of tariff of pilotage charges

The Authority shall, with the approval of the Governor in Council, make regulations prescribing tariffs of pilotage charges to be paid to that Authority. The tariff approval process is set out in the *Pilotage Act*. Consequently, the Authority must first publish the proposed tariff regulation in the *Canada Gazette*. Any person who has reason to believe that a regulation in this proposal is not in the public interest may file a notice of objection, setting out the grounds therefore, with the Canadian Transportation Agency (Agency) within thirty days following publication of the proposed regulation in the *Canada Gazette*. In such a case, the Agency must investigate the proposed regulation as necessary or desirable in the public interest, including the holding of public hearings. Once its investigation is complete, the Agency must make a recommendation within 120 days following the receipt of notices of objection, and the Authority is required to govern itself accordingly. The Agency is an entity related to the Authority as an organization of the federal government.

The tariffs may come into force 30 days after their publication in the *Canada Gazette*. However, where the Agency recommends a pilotage charge that is lower than that fixed by the Authority, the Authority is required to reimburse the difference between this charge and the charge recommended by the Agency, plus interest, to any person who has paid the fixed charge. The *Pilotage Act* stipulates that the Governor in Council may amend or cancel a recommendation of the Canadian Transportation Agency.

The tariffs of pilotage charges must be fair and reasonable, and must enable the Authority to operate on a self-sustaining financial basis. Thus, the tariffs fixed are intended to allow the Authority to recover costs.

# 2. Basis of presentation

### (a) Declaration of conformity

These financial statements, including comparatives, have been prepared in compliance with International Financial Reporting Standards (IFRS). The financial statements were approved by the Board of Directors on November 22<sup>nd</sup>, 2018.

# (b) Basis of measurement

The financial statements have been prepared at historical cost except for financial assets classified as at fair value through profit and loss, which are measured at fair value.

# (c) Seasonality

The volume of the Authority's operations has historically varied during the year, with the highest demand for services experienced during the fourth quarter of each year. For the first quarter of the year, the navigation season of the St. Lawrence Seaway is closed and usually only re-opens at the end of March. The 2017 navigation season ended on January 12<sup>th</sup>, 2018 and the 2018 navigation season started on March 29<sup>th</sup>, 2018 (the 2016 navigation season ended on December 30<sup>th</sup>, 2016 and the 2017 navigation season started on March 20<sup>th</sup>, 2017). As such, the first quarter revenues represent a fraction of the anticipated revenues of the year. Also, the first quarter operations include significant fixed costs, which do not vary in the short term with these low levels in demand for services.

## 3. Accounting standards

In the third quarter, there were no amendments and interpretations issued by IASB and the Interpretations Committee that would have a possible effect on the Authority in the future.

# a) Issued but not yet effective

IFRS 16 – Leases – In January 2016, the IASB published a new standard to replace the previous IAS 17 – Lease. The new standard requires certain leases to be reported on a company's balance sheet as assets and liabilities, provides more transparency and improves comparability between companies. This standard is applicable retrospectively for periods beginning on or after January 1, 2019, with early application permitted. The Authority does not intend to early adopt IFRS 16. The Authority has completed the process of analyzing the impact of applying IFRS 16 on the Authority's financial statements. The Authority does not expect the impact to its financial statements to be significant.

# b) Implemented in the first quarter

IFRS 9 – Financial Instruments - In July 2014, the IASB issued the final version of IFRS 9, bringing together the classification and measurement, impairment and hedge accounting phases of the project to replace IAS 39 - Financial Instruments: Recognition and Measurement. IFRS 9 uses a single approach to determine whether a financial asset is measured at amortized cost or fair value, based on how an entity manages its financial instruments in the context of its business model and the contractual cash flow characteristics of the financial assets. The amendments for IFRS 9 are effective for annual periods beginning on or after January 1, 2018. The adoption of these amendments had no impact on the Authority's interim financial statements for the period ending September 30, 2018.

IFRS 15 – Revenue from Contracts with Customers – In May 2014, the IASB issued IFRS 15 which provides a framework that replaces existing revenue recognition guidance in IFRS. The standard contains a single model that applies to contracts with customers and two approaches to recognizing revenue: at a point in time or over time. The model features a contact-based five-step analysis of transactions to determine whether, how much and when revenue is recognized. New estimates and judgmental thresholds have been introduced, which may

affect the amount and/or timing of revenue recognized. The amendments for IFRS 15 are effective for annual periods beginning on or after January 1, 2018. The adoption of these amendments had no impact on the Authority's interim financial statements for the period ending September 30, 2018.

IFRIC 22 – Foreign Currency Transactions and Advance Consideration – In December 2016, the IASB published this new standard to clarify the accounting for transactions that include the receipt or payment of advance consideration in a foreign currency. The interpretation addresses foreign currency transactions or parts of transactions where there is consideration that is denominated or priced in a foreign currency; that the entity recognizes a prepayment asset or a deferred income liability in respect of that consideration, in advance of the recognition of the related asset, expense or income; and that the prepayment asset or deferred income liability is non-monetary. The amendments for IFRIC 22 are effective for annual reporting beginning on or after January 1, 2018. The adoption of these amendments had no impact on the Authority's interim financial statements for the period ending September 30, 2018.

# 4. Significant accounting policies

The significant accounting policies are as follows:

### (a) Cash and cash equivalents

Cash equivalents represent short-term readily convertible investments that mature within 3 months and consist of Canadian dollar deposits held by a Canadian chartered bank.

#### (b) <u>Investments</u>

The objective of the Authority's investment policy is to maximize the investment rate of return in a Government of Canada guaranteed bond and a guaranteed investment certificate (GIC) portfolio.

The Authority has elected to designate all investments as fair value through profit and loss (FVTPL). Consequently, investments are initially recorded at fair value, and subsequently re-measured to fair value at each reporting date. Fair value is based on the quoted price of the securities at the reporting date. Purchases and sales of investments are recognized on a settlement date basis.

Realized gains and losses from the interest received and from sale of investments are recognized in interest and other income in the period realized. Unrealized gains and losses from all other fluctuations in fair value are recognized in interest and other income in the period in which they occur.

#### (c) Property and equipment

Property and equipment are recorded at cost. Depreciation of property and equipment is calculated on a straight-line basis and is based on the estimated useful lives of the assets as follows:

Asset category <u>E</u>	<u>stimated useful life</u>
Buildings	20 years
Furniture	10 years
Leasehold improvements	shorter of the term of the lease and
	the useful life of the leasehold improvement
Communication and computer equipme	ent Up to 5 years

Depreciation methods, useful lives and residual values are reviewed at each year end and adjusted for the future. No depreciation is provided for projects in progress.

### (d) Intangible asset

Software is recorded at cost. Amortization of software is calculated on a straight-line basis and is based on the estimated useful life of the asset as follows:

<u>Asset category</u> <u>Estimated useful life</u>
Software 5 years

Amortization methods, useful lives and residual values are reviewed at each year end and adjusted for the future. No amortization is provided for projects in progress.

#### (e) Pension benefits

Substantially all of the employees of the Authority are covered by the Public Service Pension Plan (the Plan), a contributory defined benefit plan established through legislation and sponsored by the Government of Canada. Contributions are required by both the employees and the Authority to cover current service cost. Pursuant to legislation currently in place, the Authority has no legal or constructive obligation to pay further contributions with respect to any past service or funding deficiencies of the Plan. Consequently, contributions are recognized as an expense in the year when employees have rendered service and represent the total pension obligation of the Authority.

#### (f) Severance benefits

Employees are entitled to severance benefits, as provided for under labour contracts and conditions of employment. The cost of the severance benefits earned by employees is determined annually on an actuarial basis using the projected unit credit method prorated with years of credited service and management's best estimate assumptions, such as the discount rate, rate of salary increase, inflation, retirement ages of employees and other factors. The actuarial gain (loss) is recognized in other comprehensive income and cannot be reclassified to profit in the future.

The benefit costs are determined using the cost of employee benefits for the current years' service, the interest cost on the accrued benefit obligation and net actuarial gain or loss for the year.

# (g) Retirees' death benefits

Former employees who retired prior to 1999 have been granted a death benefit. The liability amount for this benefit is determined annually on an actuarial basis using the projected unit credit method. The actuarial gain (loss) is recognized in other comprehensive income and cannot be reclassified to profit in the future.

The annual cost of this benefit comprises the amount of benefits paid in the year plus the change in the actuarial liability during the year, reduced by a retiree contribution.

#### (h) Employee benefits

The Authority's short-term employee benefits which include compensated absences, are evaluated on an undiscounted basis and are expensed as the related services are rendered.

### (i) Effects of changes in foreign exchange rate

Assets and liabilities denominated in foreign currencies are translated into Canadian dollars at exchange rates prevailing at the statement of financial position date. Revenues and expenses denominated in foreign currencies are translated into Canadian dollars at monthly average exchange rates. All exchange gains and losses are included under interest and other income in profit and loss for the year.

### (j) Revenue recognition

Revenues earned from pilotage charges, dispatching and pilot boat income are recognized as services are rendered. Interest and other income are recognized using the effective interest method as they are earned.

#### (k) Financial assets

Financial assets are classified into one of four categories:

- Fair value through profit or loss (FVTPL);
- Held-to-maturity (HTM);
- Available for sale (AFS); and,
- Loans and receivables.

The classification is determined at initial recognition and depends on the nature and purpose of the financial asset. The Authority has financial assets in two categories, FVTPL and loans and receivables.

### (i) FVTPL financial assets

Financial assets are classified as FVTPL when the financial asset is held for trading or it is designated as FVTPL.

A financial asset is classified as held for trading if:

- It has been acquired principally for the purpose of selling in the near future;
- It is a part of an identified portfolio of financial instruments that the Authority manages and has an actual pattern of short-term profit-taking; or
- It is a derivative that is not designated and effective as a hedging instrument.

Financial assets classified as FVTPL are stated at fair value with any resultant gain or loss recognized in profit or loss. The net gain or loss recognized incorporates any dividend or interest earned on the financial asset.

Cash, cash equivalents and investments are classified or designated as FVTPL. Measuring these investments at fair value provides better alignment between the accounting results and how the portfolio is managed.

Derivative financial instruments are financial contracts that derive their value from changes in an underlying variable. The Authority does not enter into derivative financial instruments for trading or speculative purposes.

#### (ii) Loans and receivables

Loans and receivables are non-derivative financial assets with fixed or determinable payments that are not quoted in an active market. Loans and receivables are initially recognized at the fair value and subsequently carried at amortized cost using the effective interest method less impairment losses. The impairment loss of receivables is based on a review of all outstanding amounts at period end. Bad debts are written off during the year in which they are identified.

Loans and receivables include accounts receivable. Due to the short-term nature of accounts receivable, their carrying values are deemed to approximate their fair values.

#### (iii) Effective interest method

The effective interest method calculates the amortized cost of a financial asset and allocates interest income over the corresponding period. The effective interest rate is the rate that discounts estimated future cash receipts over the expected life of the financial asset, or, where appropriate, a shorter period, to the net carrying amount on initial recognition.

Income is recognized on an effective interest basis for debt instruments other than those financial assets classified as FVTPL.

# (iv) Impairment of financial assets other than those measured at fair value

Financial assets are assessed for indicators of impairment at each period end. Financial assets are impaired when there is objective evidence that, as a result of one or more events that occurred after the initial recognition of the financial asset, the estimated future cash flows of the investment have been impacted.

Objective evidence of impairment could include the following:

- Significant financial difficulty of the issuer or counterparty;
- Default or delinquency in interest or principal payments; or
- It has become probable that the borrower will enter bankruptcy or financial reorganization.

For financial assets carried at amortized cost, the amount of the impairment is the difference between the asset's carrying amount and the present value of the estimated future cash flows, discounted at the financial asset's original effective interest rate.

The carrying amount of all financial assets, excluding accounts receivables, is directly reduced by the impairment loss. The carrying amount of accounts receivables is reduced through the use of an allowance account. When accounts receivable are considered uncollectible, they are written off against the allowance account. Subsequent recoveries of amounts previously written off are credited against the allowance account. Changes in the carrying amount of the allowance account are recognized in profit or loss.

If, in a subsequent period, the amount of the impairment loss decreases and the decrease can be objectively related to an event occurring after the impairment was recognized, the previously recognized impairment loss is reversed through profit or loss. On the date of impairment reversal, the resulting carrying amount of the financial asset cannot exceed what its amortized cost would have otherwise been at that date had the previous impairment loss never been recognized in the first place.

# (v) Derecognition of financial assets

A financial asset is derecognized when:

- The contractual right to the asset's cash flows expire; or
- If the Authority transfers the financial asset and substantially all risks and rewards of ownership to another entity.

#### (I) Financial liabilities

Financial liabilities are classified as either financial liabilities at FVTPL or other financial liabilities. All of the Authority financial liabilities are classified as other financial liabilities.

### (i) Other financial liabilities

Other financial liabilities are initially measured at fair value, net of transaction costs, and are subsequently measured at amortized cost using the effective interest method, with interest expense recognized on an effective yield basis.

The effective interest method is a method of calculating the amortized cost of a financial liability and of allocating interest expenses over the corresponding period. The effective interest rate is the rate that exactly discounts estimated future cash payments over the expected life of the financial liability, or, where appropriate, a shorter period, to the net carrying amount on initial recognition.

The Authority has classified other accounts payable and accrued charges and accrued salaries and

benefits as other financial liabilities. Due to the short-term nature of these accounts, their carrying values are deemed to approximate their fair values.

# (ii) Derecognition of financial liabilities

The Authority derecognizes financial liabilities when, and only when, the Authority's obligations are discharged, cancelled or they expire.

### (m) Exchange of services

Exchanges of services are recorded at the estimated fair value of the goods or services received. Revenues from exchange of services are recognized when the related services are rendered. Expenses resulting from exchange of services are recognized during the period when the related goods or services are provided by third parties.

## (n) Lease Payments

All Authority leases and leased assets are not recognized on the statement of financial position since virtually all the risks and benefits associated with ownership of leased assets are not passed to the Authority.

Payments under operating leases are expensed on a straight line over the term of the lease.

# 5. Critical accounting estimates and judgements

The preparation of financial statements requires management to make judgments, estimates and assumptions that affect the application of policies and reported amounts of assets and liabilities, and revenues and expenses. The estimates and associated assumptions are based on historical experience and various other factors that are believed to be reasonable under the circumstances, the results of which form the basis of making the judgments about carrying values of assets and liabilities that are not readily apparent from other sources. Actual results may differ from these estimates.

The estimates and underlying assumptions are reviewed on an ongoing basis. Revisions to accounting estimates are recognized in the period in which the estimate is revised if the revision affects only that period or in the period of the revision and further periods if the review affects both current and future periods.

Judgments made by management in the application of IFRS that have a significant effect on the financial statements and estimates with a significant risk of material adjustment in the current and following fiscal year are discussed as follows.

### (a) Significant accounting estimates

Significant accounting estimates are estimates and assumptions made by management that may result in material adjustments to the carrying amount of assets and liabilities within the next year.

Employee severance and retirees' death benefits

The Authority engages a third-party actuary to assess the fair value of its employee severance benefits and the retirees' death benefit. The Authority assesses these obligations at December 31 each year.

Amortization and Depreciation rates

Refer to Note 4 (c) and 4 (d) for the estimated maximum useful lives of property and equipment and intangible assets.

# (b) Significant accounting judgments

Significant accounting judgments are accounting policies that have been identified as being complex or involving subjective judgments or assessments. Management has not made any significant accounting judgments in the preparation of these interim quarterly financial statements.